

Version No	3.0
Issued	30 th April 2018
Next Review	April 2021
GDS	12.16.2

1. OVERVIEW

The District Council of Orroroo Carrieton (**the organisation**), as part of its commitment under its hazardous work policy, recognises its obligation to eliminate, or where that is not reasonably practicable, minimise, risks associated with entering, working in, on or in the vicinity of a confined space, as well as the risk of inadvertent entry.

This Procedure aims to:

- (a) Ensure that risks to health and safety associated with a confined space are identified, assessed & controlled;
- (b) Provide direction so that legislative compliance related to confined spaces is maintained; and (c) Make sure that relevant information and training is provided.

Where a Contractor is engaged to work in, on or in the vicinity of a confined space by the organisation, the person managing the contract on the organisation's behalf will make the Contractor aware of the known hazards associated with the confined space and make sure that the Contractor has appropriate systems to manage the confined space work safely.

SIGNED

Chief Executive Officer

Date: 30 / 4 / 2018

Chairperson, WHS Committee

Date: 30 / 4 / 2018

2. CORE COMPONENTS

The core components of the Confined Space Management Procedure aim to ensure that:

- (a) All confined spaces are identified and documented on the Confined Space Register;
- (b) All entry points to confined spaces are signposted and secured against unauthorised entry;(c) Under no circumstances will the organisation's staff work in, on, or in the vicinity of a confined
- Space;
 (d) Only Contractors who can demonstrate that they:
- (d) Only Contractors who can demonstrate that they:
 - Are suitably trained in confined space entry, exit & emergency procedures,
 - Possess evidence of general construction industry induction training, and
 - Have appropriate and documented systems in place to manage the risks associated with confined spaces

will be engaged to undertake work in, on or in the vicinity of a confined space;

- (e) A written risk assessment is conducted by a competent person prior to the first entry into a confined space;
- (f) Appropriate controls are identified, implemented and documented;
- (g) A written confined space entry permit system is in place and used;
- (h) In addition to the controls specified, a Safe Work Method Statement ("SWMS") is prepared for proposed high risk construction work involving work carried out in, on or near a confined space;
- (i) Appropriate arrangements for the effective rescue of personnel are in place and tested;
- (j) An appropriate monitoring process is in place and used;
- (k) Confined space management is included within the internal audit program; and
- (I) Pertinent records are established and maintained.



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Electronic version on the intranet is the controlled version. Printed copies are considered uncontrolled.		Electronic version	
Before using a printed copy, Verify that it is the current version. Page 2 of 24			

* •		Version No	3.0
	CONFINED SPACE	Issued	30 th April 2018
	MANAGEMENT PROCEDURE	Next Review	April 2021
ORROROO CARRIETO	N	GDS	12.16.2
Entry permit	A person conducting a business or undertaking ("PCBU") at a workplace must not direct a worker to enter a confined space to carry out work unless the person has issued a confined space entry permit for the work. [as defined by the Work Health and Safety Regulations 2012, Regulation 67] A confined space entry permit provides a formal check to make sure all elements of a safe system of work are in place before people are allowed to enter the confined space. It also provides a means of communication between site management, supervisors and those carrying out the work and makes sure that the PCBU has checked and authorised the entry to the confined space and it is safe to proceed. [as defined by Approved Code of Practice: Confined Spaces February 2014,		
Hazard	Section 5.4] Hazard means a situation or thing that has the pote [as defined by Approved Code of Practice: How to Risks December 2011 Section 1.2] Hazards associated with a confined space may inc (a) Restricted entry or exit; (b) Harmful airborne contaminants; (c) Unsafe oxygen level; (d) Fire and explosion; (e) Engulfment. [as per Approved Code of Practice: Confined Spac 3.1]	Manage Heal lude, (but not	th and Safety be limited to):
Hierarchy of Control	 If it is not reasonably practicable for risks to health and safety to be eliminated, risks should be minimised, so far as is reasonably practicable, by doing one or more of the following: (a) Substituting (wholly or partly) the hazard giving rise to the risk with something that gives rise to a lesser risk; (b) Isolating the hazard from any person exposed to it; (c) Implementing engineering controls. If a risk then remains, the duty holder should minimise the remaining risk, so far as is reasonably practicable, by implementing administrative controls. If a risk then remains the duty holder should minimise the remaining risk, so far as is reasonably practicable, by ensuring the provision and use of suitable personal protective equipment. [as defined by the Work Health and Safety Regulations 2012, Regulation 36] 		



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High risk	Means construction work that:
construction	(a) Involves a risk of a person falling more than 3 metres; or
work	(b) Is carried out on a telecommunication tower; or
	(c) Involves demolition of an element of a structure that is load-bearing or
	otherwise related to the physical integrity of the structure; or
	(d) Involves, or is likely to involve, the disturbance of asbestos; or
	(e) Involves structural alterations or repairs that require temporary support to
	prevent collapse; or
	(f) Is carried out in or near a confined space; or
	(g) Is carried out in or near—
	 A shaft or trench with an excavated depth greater than 1.5 metres; or
	ii. A tunnel; or
	(h) Involves the use of explosives; or
	(i) Is carried out on or near pressurised gas distribution mains or piping; or
	(j) Is carried out on or near chemical, fuel or refrigerant lines; or
	(k) Is carried out on or near energised electrical installations or services; or
	(I) Is carried out in an area that may have a contaminated or flammable
	atmosphere; or
	(m) Involves tilt-up or precast concrete; or
	(n) Is carried out on, in or adjacent to a road, railway, shipping lane or other
	traffic corridor that is in use by traffic other than pedestrians; or
	(o) Is carried out in an area at a workplace in which there is any movement of
	powered mobile plant; or
	(p) Is carried out in an area in which there are artificial extremes of temperature;
	Or (a) Is considered and in an account on other liquid that invalues a sight of drawning of
	(q) Is carried out in or near water or other liquid that involves a risk of drowning;
	or (r) Involves diving work.
	[as defined by the Work Health and Safety Regulations 2012, Regulation 291]
Hot work	Includes welding, thermal or oxygen cutting, heating, including fire-producing or
	spark-producing operations that may increase the risk of fire or explosion.
	[as defined by Australian Standard 2865-2009 Confined Spaces, paragraph
	1.5.13]
Health and	A person elected under Part 5 of the Work Health and Safety Act 2012 for the
Safety	work group of which he or she is a member.
Representative	[As defined by the Work Health and Safety Act 2012, Section 4]
('HSR')	
Lower	In relation to a flammable gas, vapour or mist, means the concentration of the
Explosive Limit	gas, vapour or mist in air below which the propagation of a flame does not occur
('LEL')	on contact with an ignition source.
	[as defined by the Work Health and Safety Regulations 2012, Regulation 5]
Monitor	To check, supervise, observe critically or measure the progress of an activity,
	action or system on a regular basis, in order to identify change from the
	performance level required or expected.
Person	A person who conducts a business or undertaking –
conducting a	(a) Whether the person conducts the business or undertaking alone or with
business or	others; and
undertaking	(b) Whether or not the business or undertaking is conducted for profit or gain.
('PCBU')	[as defined by the Work Health and Safety Act 2012]
Personal	PPE means anything used or worn by a person to minimize risk to the person's
Protective	health and safety, including air supplied respiratory equipment.
Equipment	[as defined by the Work Health and Safety Regulations 2012, Regulation 5]
('PPE')	



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Sete	A sofe etmosphere in a confined appear is and that
Safe	A safe atmosphere in a confined space is one that:
Atmosphere	(a) Has a safe oxygen level;
	(b) Is free of airborne contaminants or any airborne contaminants are in
	concentrations below their allowable exposure standard (if any); and
	(c) Any flammable gas or vapour in the atmosphere is at concentrations below 5% of its LEL.
	[as defined by Approved Code of Practice: Confined Spaces February 2014, Section 5.6]
Stand-by	A person assigned to continuously monitor the wellbeing of those inside the
person	confined space, observe the work being carried out (if practicable) and initiate
P	appropriate emergency procedures when necessary. The standby person
	should:
	(a) Understand the nature of the hazards inside the particular confined space
	and be able to recognise signs and symptoms that workers in the confined
	space may experience;
	(b) Remain outside the confined space and do no other work which may
	interfere with their primary role of monitoring the workers inside the space;
	(c) Have all required rescue equipment (for example, safety harnesses, lifting
	equipment, a lifeline) immediately available;
	(d) Have the authority to order workers to exit the space if any hazardous
	situation arises; and
	(e) Never enter the space to attempt rescue.
	[as defined by the Approved Code of Practice: Confined Spaces February 2014,
	Section 5.7]
Safe Work	To be prepared before high risk construction work commences, a SWMS must:
Method	(a) Identify the work that is high risk construction work; and
Statement	(b) Specify hazards relating to the high risk construction work and risks relating
("SWMS")	to health and safety associated with those hazards; and
	(c) Describe the measures to be implemented to control the risks; and
	(d) Describe how the control measures are to be implemented, monitored and
	reviewed.
	[as defined by Work Health and Safety Regulations 2012, Regulation 299]

4. PROCEDURE

- 4.1. Design, manufacture, supply or modification to a confined space
 - 4.1.1. Any person who designs, manufactures or supplies plant or a structure to the organisation, or who installs or constructs a plant or structure on the organisation's premises, is required to eliminate the need for any person to enter a confined space and eliminate the risk of inadvertent entry. If this is not reasonably practicable, then design or procurement documentation must be provided that verifies how the following requirements have been met:
 - a) The need for any person to enter the confined space has been minimised so far as is reasonably practicable;
 - b) The need for any hazardous manual task to be carried out in connection with the plant or structure has been eliminated or minimised;
 - c) The space has be designed with a safe means of entry and exit; and
 - d) The risk to the health and safety of any person who enters the confined space has been eliminated or minimised, as far as is reasonably practicable.
 - 4.1.2. Managers and team leaders with responsibility for overseeing design, manufacture, installation and/or procurement of a plant or structure with a confined space will make sure that safety features are incorporated during the design, manufacture and/or installation stages and documentation is sought from the manufacturer, supplier or installer that verifies the presence of these safety features.



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- 4.1.3. At the design and manufacturing stage, safety features should include:
 - a) The provision of outlets and facilities for cleaning, to eliminate the need for entry to a confined space;
 - b) The use of lining materials that are durable, require minimal cleaning and do no react with materials contained in the confined space;
 - c) The design of the structure and mechanical parts provides for safe and easy maintenance to reduce the need for a person to enter a confined space;
 - d) Design that can structurally open up the enclosed or partially enclosed space for maintenance and safely revert back to its original design intent and functionality when required; and
 - e) Provision for the security of the confined space against unauthorised entry.
- 4.1.4. At the design, manufacturing or installation stage, safety features should include, where relevant:
 - a) Access points (including those within the confined space, through divisions, partitions or obstructions) that are large enough to allow people wearing the necessary protective clothing and equipment to pass through, and to permit the rescue of all people who may enter the confined space;
 - b) The provision of a safe means of access to and within the confined space, such as fixed ladders, platforms and walkways. Further guidance is available in Australian Standard 1657-2013 Fixed Platforms, Walkways, Stairways and Ladders – Design, Construction and Installation.
 - c) Access points that are unobstructed by fittings or equipment that could impede rescue and should be kept free of any obstructions during work in the confined space. If equipment such as electrical cables, leads, hoses and ventilation ducts are required to pass through an access hole, a second access point may be needed.
 - d) The provision of enough access points to provide safe entry to and exit from the confined space. For example, the spacing of access holes on sewers (or in the case of large gas mains, the absence of such access holes over considerable lengths) may affect both the degree of natural ventilation and the ease with which persons can be rescued.
- 4.1.5. Managers and team leaders with responsibility for overseeing design, manufacture, installation and/or procurement of a plant or structure with a confined space will make sure that the Manager of Corporate & Community Services is informed of the location of any new confined space so that it can be recorded in the Confined Space Register.
- 4.2. Identification of confined spaces
 - 4.2.1. The management team will make sure all confined spaces under the organisation's management or control are identified and their location recorded in a confined space register.
 - 4.2.2. The management team should make sure that a competent person has identified all confined spaces in consultation with workers and their representatives using the flowchart in Appendix 1.The management team will make sure the Manager of Corporate & Community Services maintains the Confined Space Register and makes it available to all relevant workers.
- 4.3. Security and signposting
 - 4.3.1. Confined spaces will be secured against unauthorized or inadvertent entry to the extent reasonably practicable.
 - 4.3.2. The entry points to all confined spaces should be permanently signposted in accordance with Australian Standard 1319-1994 Safety Signs for the Occupational Environment.



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4.4. Hazard identification and risk assessment

- 4.4.1. Before any work which involves entry into a confined space is commenced for the first time, a risk assessment will be conducted by a competent person in consultation with workers and their representatives e.g. manager or supervisor, experts, HSR (see part B of the LGAWCS Model Confined Space Risk Assessment form). The risk assessment must assess the risks associated with entering, working in, working on, or working in the vicinity of a confined space, including the risk of a person inadvertently entering the confined space. This includes work carried out in or near a confined space when high risk construction work is being proposed or undertaken.
- 4.4.2. The risk assessment will consider the following factors:
 - a) Whether the work can be carried out without the need to enter the confined space; and
 - b) The nature of the confined space; and
 - c) If the hazard is associated with the concentration of oxygen or the concentration of airborne contaminants in the confined space, any change that may occur in that concentration, and
 - d) Whether atmospheric testing or monitoring is required to be undertaken and the required frequency; and
 - e) The work required to be carried out in the confined space, the range of methods by which the work can be carried out and the proposed method of working; and
 - f) The type of emergency procedures, including rescue procedures, required;
 - g) Specific hazards associated with confined space entry as per the confined space risk assessment; and
 - h) The competence of the persons to conduct the tasks.
- 4.4.3. The risk assessment will be documented and attached to the confined space entry permit.
 - a) A single (or generic) risk assessment may be carried out for a class of confined spaces in a number of different work areas or workplaces where the confined spaces are the same. This will only be appropriate if all of the hazards being covered are the same.
 - b) A risk assessment should be carried out on individual confined spaces if there is any likelihood that a worker may be exposed to greater, additional or different risks.
 - c) A Safe Work Procedure should be developed for the task being undertaken in the confined space, in consultation with workers involved in the task (or if it is generic, in consultation with workers likely to be involved in the task).
 - d) The safe operating procedure or work instruction should result in the:
 - i. Minimisation of the release of harmful airborne contaminants into the confined space;
 - ii. Reduction in the time spent in the space or the number of people that have to enter the space;
 - iii. Elimination of the risk of engulfment when working in the space.
- 4.4.4. The person issuing the confined space entry permit will make sure that the findings of the risk assessment and any safe operating procedure or work instruction are explained to those persons involved in the activity and, to the extent reasonably practicable, is signed by each person before any work commences.



- 4.5. Confined space entry permit
 - 4.5.1. Confined space entry will be controlled by a permit system.
 - Managers and supervisors will not direct a worker to enter a confined space to carry out work unless a confined space entry permit for the work has been issued.
 - b) Departmental managers should identify competent persons who are authorised to:
 - i. issue a confined space entry permit prior to any work commencing in a confined space, and
 - ii. direct and supervise the work.
 - c) A list of persons authorised to issue a confined space entry permit will be maintained.
 - 4.5.2. The confined space entry permit will be completed in writing by a competent person and:
 - a) Specify the confined space to which the permit relates;
 - b) Record the names of persons permitted to enter the confined space and the period of time that the work will be carried out;
 - c) Set out risk control measures based on the risk assessment; and
 - d) Contain space for an acknowledgement that work in the confined space has been completed and all persons have left the space.
 - [APPENDIX 2 contains a sample confined space entry permit.]
 - 4.5.3. A confined space entry permit will be issued for each entry into the confined space.
 - a) Each permit only applies to one confined space and allows one or more workers to enter that space.
 - b) The following documents should be completed and attached to the entry permit: i. Confined Space Risk Assessment.
 - ii. Safe Work Procedure for the task.
 - 4.5.4. The person issuing a confined space entry permit will make sure that each person who is to carry out the work as described in the entry permit, is advised of, understands and is able to comply with the contents of the entry permit.
 - 4.5.5. The confined space entry permit will be documented and displayed in a prominent place adjacent to the confined space entry.
 - 4.5.6. The confined space entry permit will record each person who enters and exits the confined space and each person required for stand-by purposes.
 - 4.5.7. The competent person issuing the confined space entry permit should make sure:
 - a) The information and risk control measures identified in the risk assessment are listed on the confined space entry permit and are in place before work commences; and
 - b) The risk control measures continue while work is being undertaken in the space. (This includes making sure plant, equipment, PPE and/or testing equipment is in good working order before work commences).
 - 4.5.8. The confined space entry permit should be re-validated if:
 - a) The person with direct control of work in the space changes;
 - b) A break in work continuity occurs;
 - c) Changes are made to the work that introduces hazards not addressed by the current permit; or
 - d) New control measures are needed.
 - 4.5.9. Any hot work required to be undertaken in or on the exterior surfaces of a confined space will not be commenced unless a hot work permit has also been issued.
 - 4.5.10. The person issuing the confined space entry permit will make sure that a written acknowledgment of the completion of the work in the confined space is signed off and that all persons involved in the work have left the space at the end of the task.



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4.6. Signage

- 4.6.1. Before any work in relation to a confined space starts, the person issuing the confined space entry permit should make sure that signs are erected to prevent entry of persons not involved in the work. The signs must:
 - a) Identify the confined space; and
 - b) Inform workers that they must not enter the space unless they have a confined space entry permit; and
 - c) Be clear and prominently located next to each entrance to the space.
- 4.6.2. Signs will be in place while the confined space is accessible, including when preparing to work in the space, during work in the space and when packing up upon completion of the work.
- 4.6.3. Signposting alone should not be relied on to prevent unauthorised entry to a potential confined space. Security devices, for example locks and fixed barriers, should be installed.
- 4.7. Communication and Safety Monitoring
 - 4.7.1. A communication system is needed to enable communication between people inside and outside the confined space and to summon help in an emergency. The person issuing the confined space entry permit will make sure that:
 - a) No person enters a confined space unless a person or persons are on stand-by outside the confined space;
 - b) The standby person is a competent person in relation to confined space entry;
 - c) The standby person is assigned to continuously monitor the conditions within the space, the wellbeing of those inside the space and, if practicable, observe the work being carried out and initiate appropriate emergency procedures when necessary; and
 - d) The names of standby persons and any requirements are recorded on the confined space entry permit.
 - 4.7.2. The standby person should:
 - a) Understand the nature of the hazards inside the particular confined space and be able to recognise signs and symptoms that workers in the confined space may experience;
 - b) Remain outside the confined space and do no other work which may interfere with their primary role of monitoring the workers inside the space;
 - c) Have all required rescue equipment (for example, safety harnesses, lifting equipment, a lifeline) immediately available;
 - d) Have the authority to order workers to exit the space if any hazardous situation arises; and
 - e) Never enter the space to attempt rescue.
 - 4.7.3. The person issuing the confined space entry permit will make sure that a system for continuous communication between people inside and outside the confined space is in place and it is fully functioning before confined space entry is undertaken.
 - a) Depending on the conditions in the confined space, communication can be achieved by voice, radio, hand signals or other suitable methods.
 - b) The type of communication equipment selected should be recorded on the confined space entry permit.



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4.8. Risk Control

- 4.8.1. Based on the Hierarchy of Control, the risk assessment should clearly indicate what control measures are to be used, (see part C of the LGAWCS Model Confined Space Risk Assessment form)
 - a) Some risk control measures are mandatory for confined spaces.
 - b) In all instances, an attempt should be made to eliminate the risk, including the need for persons to enter a confined space. If this not possible, a combination of control measures may be required to effectively manage any identified hazards.
 - c) Completed risk assessments will be available to persons entering confined spaces and other interested parties (e.g. HSC, HSRs, other PCBUs etc.).
- 4.8.2. Specific control connected plant and services

a) The person issuing the confined space entry permit will take all reasonably practicable steps to make sure all potentially hazardous services have been isolated prior to any person entering the confined space, to prevent:

- i. The introduction of contaminants, substances or conditions into the confined space from or by any plant or services connected to the confined space, including through piping, ducts, vents, drains, conveyors, service pipes and fire protection equipment;
- ii. The activation or energising in any way of any plant or services connected to the confined space or machinery in the confined space;
- iii. The activation of plant or services outside the confined space that could adversely affect the space, (for example heating or refrigerating methods);
- iv. The release of any stored or potential energy in plant; and
- v. The inadvertent use of electrical equipment.

The Isolation, Lock Out, Tag Out Procedure will be complied with, when relevant.

- b) Any risk associated with the above must, so far as is reasonably practicable, be eliminated. If it is not reasonably practicable to eliminate the risk, the risk must be minimised in accordance with the Hazard Management Procedure.
- 4.8.3. Specific control atmosphere
 - a) The person issuing the confined space entry permit will make sure that the confined space has a safe atmosphere, so far as is reasonably practicable, during work in a confined space.
 - b) A safe atmosphere can be achieved within the confined space using methods such as cleaning, purging and ventilation.
 - c) Any air monitoring in a confined space should be carried out by a competent person using a suitable, correctly calibrated gas detector. It may be necessary to test the atmosphere for oxygen content, airborne concentration of flammable contaminants, airborne concentration of potentially harmful contaminants (for example, hydrogen sulphide and carbon monoxide).

A person's senses should never be used to determine if the air in a confined space is safe. Many toxic or flammable gases and unsafe oxygen levels cannot be detected using one's senses.

- d) Initial testing should be done from outside the confined space by inserting a sample probe and/or portable gas detection device at appropriately selected access holes, nozzles and openings.
 Because contaminants can settle at different levels, each part of the confined space should be tested side to side and top to bottom.
- e) Where necessary, the confined space will be cleared of contaminants by purging by use of a suitable agent. Pure oxygen or gas mixtures with oxygen in a concentration exceeding 21% by volume are not to be used for purging of any airborne contaminant in the space.
- f) The space must be purged when a risk assessment identifies the potential for the confined space to contain an unacceptable level of contaminants (i.e. flammable gases or vapours).

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- g) Ventilation of a confined space with fresh air, by natural, forced or mechanical means, may be necessary to establish and maintain a safe atmosphere and temperature for as long as anyone is in the confined space.
 If the confined space has sufficient openings then natural ventilation may be adequate, but in most cases mechanical ventilation is likely to be needed.
- h) If it is not reasonably practicable to provide a safe oxygen level (e.g. the oxygen level is less than 19.5% by volume), the person issuing the confined space entry permit will make sure that any worker carrying out work in the space is provided with air supplied respiratory equipment.
- If atmospheric contaminants cannot be reduced to safe levels, the person issuing the confined space entry permit will make sure that a person does not enter a confined space unless the person is equipped with suitable respiratory protective equipment.
- j) Respiratory protective equipment will be provided and must be worn in situations where there is no exposure standard for a substance, or where the substance is present in an unknown concentration. Further guidance is available in *Australian/New Zealand Standard 1715-2009: Selection, Use and Maintenance* of Respiratory Protective Devices.
- 4.8.4. Respiratory Specific control flammable gases and vapours
 - a) The person issuing the confined space entry permit will make sure, so far as is reasonably practicable, that while work is being carried out in a confined space, the concentration of any flammable gas, vapour or mist in the atmosphere of the space is less than 5% of its LEL.
 - b) If it is not reasonably practicable to limit the concentration of any flammable gas, vapour or mist in the atmosphere of the confined space to less than 5% and the atmospheric concentration of the flammable gas, vapour or mist in the confined space is:
 - i. Equal to or greater than 5% but less than 10% of its LEL workers will be immediately removed from the space unless a suitably calibrated, continuous-monitoring flammable gas detector is used in the confined space; or
 - ii. Equal to or greater than 10% of its LEL workers will be immediately removed from the confined space.
 - c) An ignition source must not be introduced into a confined space (from outside or within the space) if there is a possibility of the ignition source causing a fire or explosion in the confined space.
- 4.8.5. Construction work, including high risk construction work
 - a) When the organisation (or a Contractor) undertakes construction work, the project (or contract) manager will make sure workers are not directed or allowed to carry out construction work unless workers have successfully completed general construction induction training (e.g. white card).
 - b) When the organisation (or a Contractor) undertakes high risk construction work involving work carried out in or near a confined space, the project (or contract) manager will make sure:
 - i. A SWMS is prepared before the proposed work commences;
 - ii. The high risk construction work is carried out in accordance with the SWMS;
 - iii. A copy of the SWMS is given to the principal contractor before the work commences and is made readily accessible to any worker involved in the work;
 - iv. The SWMS is reviewed and revised as necessary; and
 - v. A copy of the SWMS is retained in accordance with the current version of General Disposal Schedule 20 for Local Government Records in South Australia.



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- c) When the organisation contracts construction work, including high risk construction involving work carried out in or near a confined space, the contract manager will consult with the relevant PCBUs, so far as is reasonably practicable, if their duty of care overlaps.
- 4.8.6. Emergency procedure
 - a) The management team will make sure that emergency procedures or processes are developed to manage potential emergencies in confined spaces, which will include:
 - i. The first aid and rescue procedures to be followed in an emergency in a confined space (see Appendix 3 and part D of the LGAWCS Model Confined Space Risk Assessment form).
 - ii. Testing by regular practice with workers who undertake work in confined spaces to ensure they are efficient and effective.
 - b) The management team will make sure that:
 - i. Openings for entry and exit of the confined space are large enough to allow emergency access;
 - ii. The entry and exit openings are not obstructed;
 - iii. Plant, equipment and personal protective equipment provided for first aid or emergency rescue are maintained in good working order and kept in close proximity to the confined space;
 - iv. Prior arrangements have been made with emergency services to make sure that they are able to respond to confined space emergencies, as relevant;
 - v. Any worker required to undertake rescue has been properly trained, is sufficiently fit to carry out their task and is capable of using any equipment provided for rescue (e.g. breathing apparatus, lifelines and fire-fighting equipment);
 - c) Air supplied respiratory equipment will be available and maintained in good working order if staff are required to undertake rescue in the following situations, namely:
 - i. The atmosphere in the confined space does not have a safe oxygen level; or
 - ii. The atmosphere in the space has a harmful concentration of an airborne contaminant; or
 - iii. There is a serious risk of the atmosphere in the space becoming affected in the confined space, as described in the dot points above, while the worker is in the space.
 - d) If the risk assessment identifies the serious risk of engulfment of the confined space occurring while the worker is in the confined space or an engulfment occurring inside the confined space, suitable personal protective equipment will be provided to the worker.
 - e) The person issuing the confined space entry permit will record the emergency response procedures and equipment required on the permit.
 - f) The standby person should initiate first aid and rescue procedures from outside the confined space as soon as practicable in an emergency.
- 4.9. Work completed in the confined space
 - 4.9.1. The person issuing the confined space entry permit will make sure that a written acknowledgment of the completion of the work in the confined space is signed off and that all persons involved in the work have left the space at the end of the task.
 - 4.9.2. The person issuing the confined space entry permit will make sure relevant records are retained within the records management system.
- 4.10. Accident or Incidents in a confined space
 - 4.10.1. A rescuer or first aid officer should follow the control measures documented in the organisation's emergency plan for confined spaces.
 - 4.10.2. Any person suspected of receiving an electrical shock in a confined space should be taken for medical assessment regardless of how well they feel.



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4.10.3. If a notifiable incident occurs, namely:

- The death of a person; or
- A serious injury or illness of a person; or
- A dangerous incident

a report must be made by the Manager of Corporate & Community Services as follows:

- A notifiable incident is reported to <u>SafeWork SA</u> by the fastest possible means (telephone 1800 777 209 - 24 hours a day) immediately after becoming aware that a notifiable incident has occurred.
- b) Any incident occurring that involves electricity or an electric shock, gas or plumbing is reported to the <u>Office of the Technical Regulator</u> (telephone: 8226 5518; Business Hours or 1800 558 811 After Hours):

i. In the case of a death resulting from the incident - immediately by telephone

- ii. In the case of a person requiring medical assistance resulting from the incident within one working day of the incident
- iii. In any other case that involves electricity within ten working days of the incident
- iv. Gas incidents resulting in damage to property of \$5,000 or more within ten working days of the incident
- v. Gas incidents involving a gas infrastructure pipeline (operating above 1050 kPa) resulting in any injury or damage to property, or incidents requiring the attendance of a fire brigade within one month from the date of the incident.
- vi. In the case of Water or Sewerage system incidents;
 - For Priority type 1 incidents Verbal notification immediately and written notification within 24 hours
 - For Type 1 incidents Verbal notification within 3 hours and written notification within 24 hours
- For Type 2 incidents Verbal notification not required and written notification within 10 working days.
 Further guidance can be found here
- 4.10.4. Whenever any statutory reports have been made, the Manager of Corporate & Community Services will ensure that the LGAWCS has been notified as soon as is reasonably practicable.
- 4.10.5. Any claim for worker's compensation should be reported in accordance with the Workplace Return to Work Procedure.
- 4.10.6. The Incident Reporting and Investigation Procedure should be complied with, including the requirement that the site where the notifiable incident occurred is not disturbed until an inspector arrives at the site or any earlier time that an inspector directs.
- 4.11. Monitoring and evaluation
 - 4.11.1. Department or contract managers will review and revise any existing risk control measures related to confined spaces, using the same methods as the initial hazard identification process:
 - a) When the control measure does not minimise the risk so far as is reasonably practicable;
 - b) Before a change at the workplace that is likely to give rise to a new or different health and safety risk that the control measure may not effectively control;
 - c) If a new hazard or risk is identified;
 - d) If the results of consultation indicate that a review is necessary; or
 - e) If a health and safety representative requests a review.
 - 4.11.2. Department or contract managers should monitor confined space entry by:
 - a) Periodically inspecting:
 - i. Confined space documentation (eg risk assessments, entry permits) to make sure they have been fully completed; and
 - ii. Confined space work to check compliance with documented procedures;



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- b) Checking that training and competency requirements are maintained.
- 4.11.3. The HSC should monitor and review confined space activity at least annually during its meetings. A report will be presented to the management team listing outstanding items requiring direction or enforcement.
- 4.11.4. The management team will review hazard and incident statistics related to confined space work, audit results, legislative changes and other information relating to the Confined Space Management Procedure and direct action when required. Minutes will record outcomes of discussion and actions undertaken.
- 4.11.5. The Confined Space Management Procedure will be subject to audit and the audit findings will be reported as part of the ongoing management review process.
- 4.11.6. The management team will set, monitor and review objectives, targets and performance indicators for confined space management, as relevant.

5. TRAINING

- 5.1. The organisation's training needs analysis will identify the training needs for those persons who:
 - 5.1.1. Are required to enter or work in or on a confined space;
 - 5.1.2. Are required to successfully complete general construction induction training (white card) to carry out construction work;
 - 5.1.3. Undertake hazard identification and risk assessment in relation to a confined space;
 - 5.1.4. Implement risk control measures;
 - 5.1.5. Issue confined space entry permits;
 - 5.1.6. Act as a standby person or communicate with workers in a confined space;
 - 5.1.7. Monitor conditions while work is being carried out;
 - 5.1.8. Purchase equipment for confined space work;
 - 5.1.9. Design or lay out a work area that includes a confined space (or engage a Contractor to do so);
 - 5.1.10. Manage or supervise persons working in or near a confined space (including contract managers);
 - 5.1.11. Purchase, distribute or maintain personal protective equipment for use in a confined space;
 - 5.1.12. Could be involved in a rescue or first-aid procedure involving work in a confined space; and/or
 - 5.1.13. Are required to manage construction work, including high risk construction work.
- 5.2. The training should be relevant to the performance of the particular work and the worker's duties, and relate to the following:
 - 5.2.1. The nature of all hazards relating to confined spaces;
 - 5.2.2. The need for, and the appropriate use of, control measures to control risks to health and safety associated with those hazards;
 - 5.2.3. The selection, fit, use, testing, storage and maintenance of any PPE;
 - 5.2.4. The contents of any confined space entry permit that may be issued in relation to work carried out by the worker in a confined space; and
 - 5.2.5. Emergency procedures.
- 5.3. A registered (and, where relevant, approved) training organisation will deliver legislatively mandated training.
- 5.4. The person issuing the confined space entry permit will make sure that the findings of the risk assessment and Safe Work Procedure are explained to those persons involved in the activity and the risk assessment and Safe Work Procedure should be signed by each person before any work commences.



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6. RECORDS

Records related to confined space management will be maintained. The list includes, but is not limited to:

- 6.1. Risk assessments;
- 6.2. Confined Space Entry Permit;
- 6.3. Notifiable incident reports;
- 6.4. Training records;
- 6.5. Confined Space Register;
- 6.6. Plant, equipment and PPE maintenance records;
- 6.7. Registration certification for relevant plant and equipment;
- 6.8. Records of atmospheric testing and monitoring;
- 6.9. Consultation with other PCBUs; and
- 6.10. Statutory notifications.

All records should be managed in line with the current version of General Disposal Schedule 20 for Local Government Records.

7. **RESPONSIBILITIES**

- 7.1. The Management Team is accountable for:
 - 7.1.1. Checking that the organisation manages confined spaces in accordance with legislative requirements;
 - 7.1.2. Approving reasonably practicable expenditure necessary for confined space management upon receipt of expenditure requests;
 - 7.1.3. Setting objectives, targets and performance indicators for confined space management, as relevant;
 - 7.1.4. Checking that consultation, cooperation and coordination of the management of WHS risks occurs with all other persons who have a WHS duty in relation to the organisation's confined spaces (e.g. Contractors);
 - 7.1.5. Nominating a competent person to manage work in, on or around confined spaces;
 - 7.1.6. Checking that a permit system is in place and operating according to this procedure;
 - 7.1.7. Checking the Confined Space Register is maintained and all confined spaces are included on the register;
 - 7.1.8. Making sure that all required training for confined spaces is identified, implemented, managed and monitored;
 - 7.1.9. Making sure, as far as is reasonably practicable, that the requirement to enter a confined space is eliminated;
 - 7.1.10. Identifying, assessing and controlling (where elimination is not reasonably practicable) reasonably foreseeable hazards associated with confined spaces;
 - 7.1.11. Making sure an emergency plan is in place, which includes the first aid and rescue procedures to be followed in an emergency in a confined space, and that regular testing of those procedures occurs;
 - 7.1.12. Monitoring the Corrective Action Register and enforcing close out of action items;
 - 7.1.13. Reviewing the effectiveness of the Confined Space Management Procedure; and
 - 7.1.14. Including Confined Space Management within the management review process.
- 7.2. The Manager of Corporate & Community Services is accountable for:
 - 7.2.1. Maintaining the Confined Space Register.
 - 7.2.2. Making sure training all required training for confined spaces is identified and included on the organisation's training needs analysis and that training records in relation to confined spaces are kept up to date;
 - 7.2.3. Initiating the development and the testing of the organisation's emergency plan for confined space activity;
 - 7.2.4. Maintaining legislative currency of procedures and systems in relation to confined spaces; and
 - 7.2.5. Initiating audit and review activities as required.



- 7.3. The department manager is accountable for:
 - 7.3.1. Maintaining confined space signage;
 - 7.3.2. Securing confined spaces against unauthorised entry;
 - 7.3.3. Checking that a risk assessment is developed and documented before any work which involves entry into a confined space is commenced for the first time;
 - 7.3.4. Reviewing and revising risk assessments (in consultation with relevant workers) when required;
 - 7.3.5. Implementing control measures for the safety of workers undertaking confined space work;
 - 7.3.6. Authorising those competent persons who are able to issue a confined space entry permit;
 - 7.3.7. Checking that workers required to undertake confined space work have been trained and assessed as competent, in accordance with legislative requirements;
 - 7.3.8. Checking that any person who works in a confined space is given information about the hazards that are present in the work location, prior to the work being undertaken;
 - 7.3.9. Checking that all plant and PPE used in confined space work is fit for purpose, inspected prior to use and maintained by competent persons, in accordance with legislative requirements;
 - 7.3.10. Checking that all equipment used in confined space entry is inspected, tested, calibrated and maintained in accordance with manufacturer's instructions and any legislative requirements;
 - 7.3.11. Undertaking inspections to ensure compliance with this procedure.
 - 7.3.12. Checking that all workers working in a confined space have exited the space at the end of the task.
 - 7.3.13. Checking that hazards identified or incidents that occur when working in a confined space, are reported, investigated and control measures are implemented in accordance with the Incident Reporting and Investigation and Hazard Management Procedures;
 - 7.3.14. Implementing necessary corrective or preventative actions required for confined space work; and
 - 7.3.15. Consulting with other PCBUs, so far as is reasonably practicable, if their duty of care overlaps.
- 7.4. The *project or contract manager* is accountable for:
 - 7.4.1. Managing the risks associated with construction work that involves confined spaces or outsourced confined space entry;
 - 7.4.2. Checking that a record is made in the Corrective Action Register of risks associated with construction activities, including high risk construction work;
 - 7.4.3. Checking that a SWMS or Safe Work Procedure that includes emergency response is developed and documented before high risk construction work involving confined spaces or confined space entry is commenced;
 - 7.4.4. Making sure a copy of the SWMS or Safe Work Procedure is given to the principal contractor before the work commences, the SWMS or Safe Work Procedure is available for inspection and is made readily accessible to workers involved in the work;
 - 7.4.5. Making sure arrangements are in place to check that work is conducted in accordance with the SWMS or Safe Work Procedure and, if this is not the case, making sure that the work:
 - a) Is immediately stopped or stopped as soon as it is safe to do so, and
 - b) Resumed only in accordance with the SWMS or Safe Work Procedure;
 - 7.4.6. Reviewing and revising SWMS or Safe Work Procedures when required;
 - 7.4.7. Making sure a copy of the SWMS or Safe Work Procedure is retained in accordance with the current version of General Disposal Schedule 20 for Local Government Records
 - 7.4.8. Checking that workers carrying out construction work can demonstrate completion of general construction induction training (eg white card); and



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- 7.4.9. Consulting with other PCBUs, so far as is reasonably practicable, if their duty of care overlaps.
- 7.5. Any person responsible for issuing a confined space entry permit is accountable for:
 - 7.5.1. Maintaining training and competence in relation to confined space hazards, control measures, PPE and entry permits, in accordance with legislative requirements;
 - 7.5.2. Making sure no person enters a confined space unless a competent person or persons are on stand-by outside the confined space;
 - 7.5.3. Making sure that entry to a confined space does not occur unless a risk assessment has been undertaken, a Safe Work Procedure been developed and an entry permit has been issued, in accordance with this procedure;
 - 7.5.4. Making sure any plant, equipment, PPE or testing equipment is in good working order before work commences;
 - 7.5.5. Supervising any work undertaken in a confined space;
 - 7.5.6. Making sure that all persons have left the confined space at the end of the task; and
 - 7.5.7. Making sure that all documentation is fully completed and records are retained, in accordance with this procedure.
- 7.6. A standby person is accountable for:
 - 7.6.1. Maintaining training and competence in relation to confined space hazards, control measures, PPE and entry permits, in accordance with legislative requirements;
 - 7.6.2. Remaining outside the confined space and doing no other work which may interfere with their primary role of monitoring the workers inside the space;
 - 7.6.3. Having all required rescue equipment (for example, safety harnesses, lifting equipment, a lifeline) immediately available;
 - 7.6.4. Ordering workers to exit the space if any hazardous situation arises and
 - 7.6.5. Never entering the space to attempt rescue.
- 7.7. Any *worker* working in a confined space is accountable for:
 - 7.7.1. Maintaining training and competence in relation to confined space hazards, control measures, PPE and entry permits, in accordance with legislative requirements;
 - 7.7.2. Complying with the requirements of the risk assessment, confined space entry permit and all relevant Work Health and Safety policies and procedures, information and instruction provided to them whilst undertaking their tasks; and
 - 7.7.3. Taking reasonable care of their own health and safety and that their work does not adversely affect the health and safety of other persons.
- 7.8. Health and safety representatives may:
 - 7.8.1. Facilitate consultation between department managers and workers in relation to confined space entry activity that affects the workgroup they represent; and
 - 7.8.2. Request and assist in the review and revision, where necessary, of risk control measures related to confined space entry.

8. REVIEW

- 8.1. The Confined Space Management Procedure will be reviewed by the WHS Committee, in consultation with workers or their representatives, every 3 years or more frequently if legislation or organisational needs change. The will include a review of:
 - 8.1.1. Feedback from managers, workers, HSRs, HSC, contractors or others;
 - 8.1.2. Legislative compliance;
 - 8.1.3. Performance Standards for Self Insurers;
 - 8.1.4. LGAWCS guidance
 - 8.1.5. Internal or external audit findings;
 - 8.1.6. Incident and hazard reports, claims costs and trends; and
 - 8.1.7. Any other relevant information.



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8.2. Results of reviews may result in preventative and/or corrective actions being implemented or revision of this document.

9. **REFERENCES**

Work Health and Safety Act 2012 Work Health and Safety Regulations 2012 General Disposal Schedule 20 for Local Government ReturnToWorkSA's Performance Standards for Self-Insurers Code of Practice: Confined Spaces Code of Practice: How to Manage Work Health and Safety Risks Code of Practice: Managing Electrical Risks in the Workplace Code of Practice: Work Health and Safety Consultation, Co-operation and Co-ordination Worker Representation and Participation Guide Code of Practice: Construction Work Australian Standard AS 1319:1994: Safety Signs for the Occupational Environment. Australian New Zealand Standard AS/NZS 1715:2009: Selection, Use and Maintenance of Respiratory Protective Equipment Australian Standard AS 2865:2009 Confined Spaces

10. RELATED DOCUMENTS

Hazard Management Confined Space Risk Assessment Form Contractor Management Procedure Electrical Safety Procedure Hot Work Procedure Isolation and Lock Out Tag Out Procedure Plant procedure Hazardous Chemicals Procedure Prevention of Falls Procedure Incident Reporting and Investigation Procedure [Confined Space Register] Corrective Action Register

11. DOCUMENT HISTORY

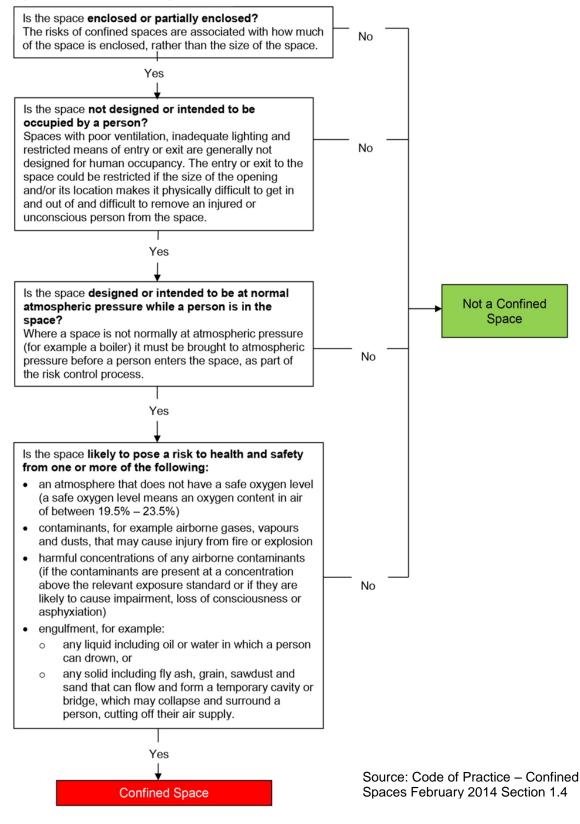
Version No:	Issue Date:	Description of Change:
1.0	27/3/2012	New Document, December 2009
2.0	18/3/2014	Terminology changes to reflect 2012 Work Health and Safety Act, Regulations and Codes of Practice. Examples of changes include; OHS to WHS and employee to worker where appropriate. Expansion of section 4.8 to include more detailed information on specific controls and emergency procedures, as required under
3.0	30/4/2018	the regulatory framework. Amendments to reflect Contractors undertaking confined space work; Replace references to WHS Committee (WHSC) to Health & Safety Committee (HSC) for consistency with WHS Act & Codes of Practice; Addition of definitions for Contractor, PCBU, SWMS; Amendments to 4.5.2 to reflect contents of entry permit; Additional information included in 4.10 on notifiable incident reporting; language and formatting

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APPENDIX 2: Confined Space Entry Permit (Source: APPROVED CODE OF PRACTICE: Confined Spaces Feb 2014, Appendix B)

CONFINED SPACE ENTRY PE	RMIT		
GENERAL			
Location of confined space			
Description of work			
Name of worker(s) permitted to	enter the space		
CONTROL MEASURES			
ISOLATION			
Confined space needs to be isolated from:	Location / method		
Water/gas/steam/chemicals			
Mechanical/electrical drives			
Auto fire extinguishing systems			
Hydraulic/electric/gas/power			
Sludge/deposits/wastes			
Locks and/or tags have been af	fixed to isolation points	Yes 🗆 No 🗆	
ATMOSPHERE			
The atmosphere in the confined	space has been tested:		
Results of tests:			
Oxygen		%	
		% LEL	
Flammable gases		% LEL	
Other gases		ppm (less than	ppm)
		ppm (less than	ppm)
Other airborne contaminants			
The conditions for entry are as	marked below:		
With supplied air breathing apparatus	Yes No		
Without respiratory protection	Yes 🗆 No 🗆		
With escape unit	Yes 🗆 No 🗆		



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HOT WORK	
Area clear of all combustibles including atmosphere	Yes 🗆 No 🗆
Type of appropriate fire	
prevention equipment	
available:	
Suitable access and exit	Yes 🗆 No 🗆
Hot work is permitted	Yes 🗆 No 🗆
PERSONAL PROTECTIVE EQ	
The following safety equipment	must be worn: Type
Respiratory protection	
Harness/lifelines	
Eye protection	
Hand protection	
Footwear	
Protective clothing	
Hearing protectors	
Safety helmet	
Communication equipment	
Other	
OTHER PRECAUTIONS	
Warning notices/barricades?	Yes 🗆 No 🗆
All persons have been trained?	Yes 🗆 No 🗆
Is continual air monitoring required?	Yes 🗆 No 🗆
Other	
EMERGENCY RESPONSE	
Procedures / equipment	



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STANDBY PERSON					
Standby personnel					
requirements:					
AUTHORITY TO ENTE	R				
			ate for the safe entry and		
			nd persons required to v		
•		nderstand the	e requirements of this wri	tten authority	у.
Signed (person in direct co	ontrol):				
Date:	Tir	ne:			
This written authority is	valid until:				
Date:		ne:			
PERSONS AUTHORIS	PERSONS AUTHORISED TO ENTER CONFINED SPACE				
			rol measures and precat	utions to be c	observed
with the entry and work					
ENTRY			EXIT		
Name	Date	Time	Name	Date	Time
WITHDRAWAL OF WR	ITTEN AUT	HORITY			
		Yes 🗆 No			
accounted for					
Equipment checked and stored		Yes 🛛 No 🗆			
correctly Signed (person in direct control):					
Date: Time:					
Remarks or comments about the work:					



APPENDIX 3: Confined Spaces emergency considerations for inclusion into Council Emergency Plan and Confined Space risk assessment form

Confined Spaces emergency considerations for inclusion into Council Emergency Plan Source : Code of Practice: Confined Spaces, Feb 2014, Section 5.11		
Relevant considerations	Questions	
Location of the confined space	What is the geographic location of the space, how accessible is it in an emergency and how far away is it from appropriate medical facilities?	
Communications	How can workers working inside the space communicate to people outside in an emergency? Exactly how will the alarm be raised and by whom? Planning needs to ensure that rescue and emergency personnel can access the workplace during night shift, weekends and holiday periods.	
Rescue and resuscitation equipment	What kinds of emergencies are contemplated? The provision of suitable rescue and resuscitation equipment will depend on the potential emergencies identified. Selected rescue equipment should be kept in close proximity to the confined space so that it can be used immediately.	
Capabilities of rescuers	Are rescuers properly trained, sufficiently fit to carry out their task and capable of using any equipment provided for rescue (eg breathing apparatus, lifelines and fire-fighting equipment)? How will rescuers be protected during the emergency operation?	
First aid	Is appropriate first aid available for immediate use? Are trained first aid personnel available to make proper use of any necessary first aid equipment?	
Local emergency services—if they are to be relied on for rescue	How will the local emergency services (eg fire brigade) be notified of an incident? What information about the particular dangers in the confined space will be given to them on their arrival? Have prior arrangements been made with local emergency services to ensure they are able to respond in a reasonable time and have the specialist confined space retrieval equipment readily available?	

First aid and rescue procedures must be rehearsed with relevant workers to ensure that they are efficient and effective.

Rescue should be performed from outside the confined space, if possible. Workers performing rescue will be adequately trained. Rescuers will be provided with and wear appropriate respiratory protective equipment if they enter a confined space in an emergency.

If a person inside a confined space has been overcome by lack of oxygen or airborne contaminants, it should always be assumed that entry for rescue is unsafe unless air-supplied respiratory protective equipment is used.

Potential problems with the size of entrances and exits will be addressed when developing emergency and rescue procedures. Where openings are found to be inadequate, their size should be increased, or an alternative safe means of entry and exit should be provided.



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Information only – summary of procedures for entry and conduct of tasks in a confined space Note: the diagram refers to clauses outlined in Australian Standard AS 2865-2009 Confined Spaces. This information should be checked against the requirements of this procedure and current Work Health and Safety legislation

